

## Bond Portfolio Analysis

21 December 2011 | 19 pages

# 2012 USD Supranational and Non-US Agency Outlook

## Continued Spread Volatility Ahead with Positive Net Issuance

- Expect spread volatility to remain elevated in the USD supranational and non-US agency markets at least for the first half of 2012 as the Euro crisis continues and the onerous of potential rating agency downgrades loom.
- From the perspective of our market implied probability of default model, the market has delineated which issuers would be most affected by the Euro crisis and a potential downgrade and those that would not. In some instances, the market may have gone too far and spreads should be peaking. We expect that spreads for some issuers should recover barring an unlikely breakup of the Euro.
- Net insurance should be modestly higher in 2012 despite a year over year decline in gross issuance and reduced funding targets for some issuers. We estimate net issuance of \$47 billion and \$112 billion gross issuance for the top 11 issuers, which represents approximately 70% of the overall USD supranational and non-US agency market.
- In the context of the entire market, we expect net issuance of \$74 billion and gross issuance of \$168 billion versus \$69 billion net issuance and \$161 billion gross issuance in 2011.
- For most supranational and non-US agency issuers, spreads are at historical wides and are likely to normalize. We like EIB 2yr bullets to start the year as we think spreads have widened too much relative to any potential downgrade by S&P, the spread recovery could be meaningful, and breakeven spread changes to Treasuries look very attractive especially considering the short duration.

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See Appendix A-1 for Analyst Certification, Important Disclosures and non-US research analyst disclosures.

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## The Market Has Spoken

The Euro crisis and the looming threat of potential ratings downgrades have driven spreads wider and elevated volatility. For some issuers, spreads may have widened too much.

Most USD Supranational and non-US agency investors will find themselves in uncharted waters in 2012, as fundamentals for many issuers will continue to be challenged by the Euro crisis and potential ratings downgrades, as perceived government support for these entities comes under question. While we are precluded from opining on a fundamental basis, we can examine how the market has priced in the potential threat from the Euro crisis and the implied downgrades for selected issuers. In some cases, we could see room for some potential outsized returns in the sector given spread recovery for some of these issuers.

USD supranational and non-US agency spreads widened dramatically versus Treasuries and swaps in the last quarter of the year as the Euro crisis worsened and the looming threat of potential rating downgrades came to fruition (Figure 1). In particular, the extreme 7-notch downgrade of Eksportfinans by Moody's to junk status served to alarm the market and propelled spreads for most supranational and non-US agency issuers significantly higher. Additional disappointing news emanating from Europe hastened the spread widening further with announced sovereign ratings downgrades for Belgium and Portugal. Some recovery in spreads for particular issuers actually occurred after the announcement by S&P that they were putting certain issuers on downgrade watch. Naturally, the recovery happened for those specific issuers that were not on watch.

Figure 1. End of Q3 11 and Current Top Issuer Benchmark OAS/UST and 2s5s Slope

Issuer	2 Year Benchmark			5 Year Benchmark			2s5s Slope		
	9/30/2011	12/20/2011	Chg	9/30/2011	12/20/2011	Chg	9/30/2011	12/20/2011	Chg
EIB	32	113	81	44	107	63	12	-6	-18
KFW	29	72	43	35	66	30	6	-6	-12
IBRD	14	17	3	17	23	6	4	6	3
IFC	22	34	12	24	31	6	2	-3	-5
IADB	17	27	11	31	37	6	14	10	-4
ADEV	14	31	17	33	46	13	19	15	-4
LRENT	28	69	42	54	92	38	26	22	-4
JFC	33	48	15	65	86	20	33	38	5
EBRD	24	53	29	26	71	45	2	18	16
NIB	26	42	16	40	76	36	14	34	20
ONTAR	54	63	9	78	92	14	24	29	5

Source: Citi Investment Research and Analysis

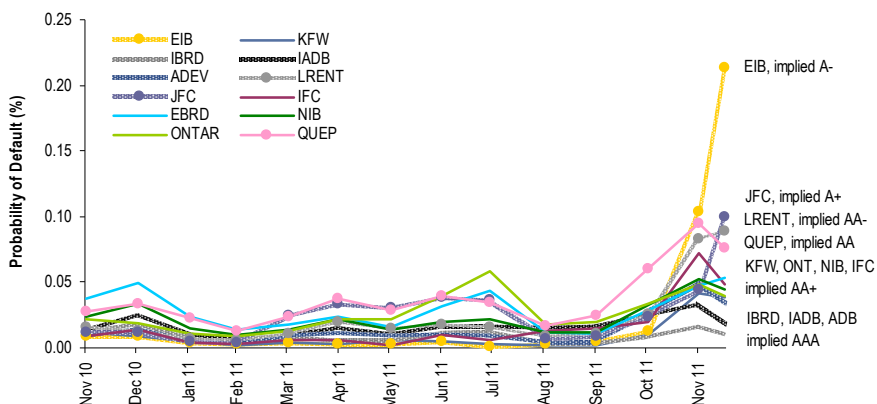
For some issuers such as EIB, spreads widened significantly but also a lot more than other issuers. Clearly, the market was pricing in additional risk premia to those issuers that may be perceived to have more exposure to Europe. But was the market accurately pricing in the risk? Perhaps only time will tell. However, by at least one metric, we think for certain issuers, the market may have priced in more risk premia than may be warranted in the context of potential downgrades.

By using Citi's market implied probability of default model<sup>1</sup>, we can better identify the implied rating that the market has priced in. The model attempts to segregate the amount of spread attributable to default by essentially netting out the amount attributable to volatility. Figure 2 shows the current market implied monthly probabilities of default for the top 11 issuers in the sector and Figure 3 provides the

<sup>1</sup> Please see *Market Implied Default Probabilities: Update – Inferring Credit Risk from Bond Prices*, 9 September 2011, Terry Benzschawel, Mike Lee

daily implied probabilities of default for the shorter time period of 11/15/11 to 12/15/11.

Figure 2. Monthly Probability of Default on Top Supranational/non-US Agency Issuers

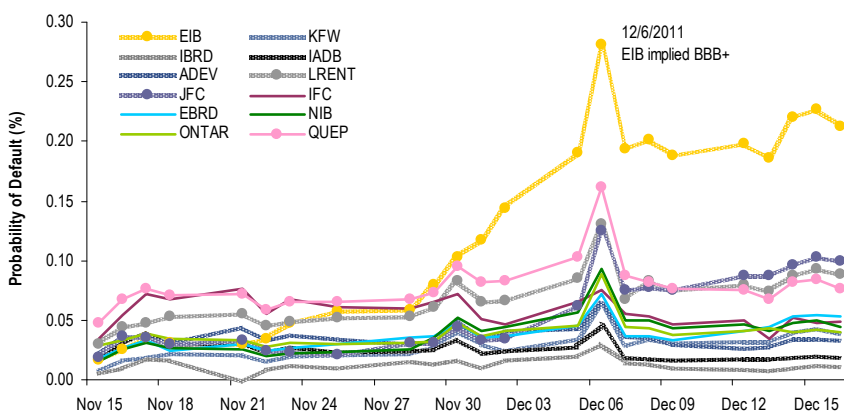


Source: Citi Investment Research and Analysis

Interestingly, as noted with overall spread movements, the implied default probabilities ratcheted higher starting in late November, with EIB leading the way to historic highs. Currently, the model has an implied A- rating for EIB, which is rated AAA. Additionally, with Germany, and associated issuers, being put on negative credit watch, we also witnessed KFW and Rentenbank's implied ratings move lower to AA+ and AA- respectively. Indeed, the only issuers that currently have an implied AAA rating are WorldBank (IBRD), IADB, and ADB. Interestingly, all three issuers are most likely perceived to have the least amount of exposure to Europe and relatively stable support from any underlying sovereigns. JFC's spreads and implied defaults also moved higher in the period, most likely as a result of the S&P negative outlook. JFC is currently rated AA- with the implied model rating of A+.

When we take a look at the daily changes to the implied probabilities of default, we can see how chronologically the last quarter of 2011 provided volatility (Figure 3).

Figure 3. Daily Probability of Default on Top Supranational/non-US Agency Issuers (Post 11/15/2011)



Source: Citi Investment Research and Analysis

Initially, implied probabilities of default started moving higher at the end of November as the market digested the potential contagion of the Eksportfinans' downgrade and the downgrades to Belgium and Portugal. Default probabilities moved much higher on December 6<sup>th</sup>, after S&P put 15 Euro Union countries on CreditWatch negative. EIB moved to an implied rating of BBB+ before recovering shortly thereafter and eventually settling into its current implied rating of A-.

It seems Canadian provinces are looked upon fondly by the market as market implied ratings are actually higher than their actual ratings. Province of Ontario (ONTAR) is rated AA-/Aa1 Negative while its market implied rating hovers at AA+. Province of Quebec (QUEP) has an implied rating of AA while they get an A+/Aa2 from rating agencies.

Perhaps the market has taken spreads too far. In Figure 4, we compare actual and implied ratings along with notes on S&P and Moody's negative watch and outlooks.

**Figure 4. Current Rating and Implied Rating for Top Supranational/non-US Agency Issuers**

Issuer	Current Rating (S&P/Moody's)	Possible Downgrade/Comments	Market Implied Rating (as of 12/16/2011)
EIB	AAA NEG/ Aaa Stable	S&P: 1 notch downgrade, if any	A-
KFW	AAA NEG/ Aaa Stable	S&P: Equalize to long-term credit ratings on the Federal Republic of Germany (could be lowered by up to one notch for Germany)	AA+
IBRD	AAA Stable/ Aaa Stable		AAA
IADB	AAA Stable/ Aaa Stable		AAA
ADEV	AAA Stable/ Aaa Stable		AAA
LRENT	AAA NEG/ Aaa Stable	S&P: Equalize to long-term credit ratings on the Federal Republic of Germany (could be lowered by up to one notch for Germany)	AA-
JFC	AA- NEG/ Aa3 Stable	S&P: The negative outlook signals that a downgrade is possible if Japan's public finances weaken further over the next two years in the absence of fiscal consolidation to offset them. We believe that uncertainty over the country's fiscal and economic outlook will lessen over the next six to 24 months	A+
IFC	AAA Stable/ Aaa Stable		AA+
EBRD	AAA Stable/ Aaa Stable		AA+
NIB	AAA Stable/ Aaa Stable		AA+
ONTAR	AA- Stable/Aa1 NEG	Moody's: If a credible plan to address the fiscal imbalance and stabilize the debt burden is not implemented in the next provincial budget, expected in March 2012, downward pressure on the province's Aa1 rating would emerge	AA+
QUEP	A+ Stable/Aa2 Stable		AA

Source: S&P, Moody's, Citi Investment Research and Analysis

For EIB, which has an AAA rating, S&P indicated only a one-notch downgrade if any pending the result of their review, while the market is pricing in an implied rating of A-. Is a two notch downgrade to AA+ as implied by the market plausible for KFW given the indication that the downgrade could follow a one notch downgrade in the event Germany is downgraded or an implied three notch downgrade for Rentenbank? However, the implied downgrade for JFC seems in line with what is potentially suggested by S&P.

While ratings, implied or otherwise, don't tell the entire story playing out in Europe and elsewhere, the implied probability of default approach can give us some context for current spreads. In that light, for risk takers, we think the widening in spreads for EIB are the most overdone barring a dramatic change in the underlying situation in Europe. We would start the year allocating to 2yr EIB as breakeven spread changes to Treasuries are very high given the short duration of a 2yr bullet, which will provide a higher probability of capturing the spread return, especially if spreads normalize post the results of the S&P review.

## Issuance Forecast

Figure 5. Top Supranational/non-US Agency Issuer 2011 Debt Issuance and 2012 Funding Estimate

Issuer	2011 Funding Target (bn)	2012 Funding Target (bn)	USD Issuance as % of Total Issuance	2011 USD Debt Gross Issuance (USD bn)	2011 USD Debt Net Issuance (USD bn)	Est. 2012 USD Gross Issuance (USD bn)	Est. 2012 USD Net Issuance (USD bn)
EIB	EUR 75	EUR 60	25%	31.7	8.7	19.5	3.3
KFW	EUR 80	EUR 80	30%	27	7.5	31.2	15.7
IBRD	USD 30	USD 35	63%	18.3	6.1	22.1	12.8
IADB	USD 10	USD 10	46%	4.6	-0.8	4.6	-0.8
ADB	USD 15	USD 15	40%	5.9	3.9	6.0	4.5
RENTEN	EUR 12	EUR 10	36%	5.5	2.8	4.7	1.0
JFC	JPY 640	JPY 640	65%	5.5	2.0	5.5	-0.8
IFC	USD 10	USD 10	65%	6.5	3.9	6.5	5.3
EBRD	EUR 7.0	EUR 7.0	29%	3.3	1.7	2.7	2.7
NIB	EUR 3.0	EUR 3.0	30%	1.1	-2.1	1.2	1.2
ONT <sup>2</sup>	CAD 39.9	CAD 35.0	22%	9.0	6.0	7.7	2.0

Source: Citi Investment Research and Analysis

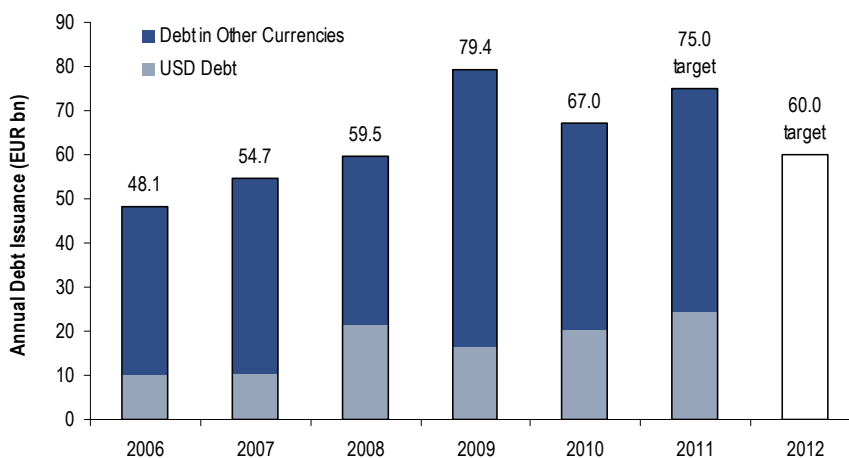
In regard to overall USD issuance we think net issuance will likely be positive and potentially higher than 2011, despite the potential drop in gross issuance year over year as we will experience higher levels of debt maturing in 2012 than we did in 2011. For the top 11 issuers, we expect net issuance of \$47 billion versus \$39 billion last year, while gross issuance should decline from \$118 billion to \$112 billion (Figure 5). In the context of the entire market, we expect net issuance of \$74 billion and gross issuance of \$168 billion versus \$69 billion net issuance and \$161 billion gross issuance in 2011.

## EIB

EIB's guidance for 2012 has total borrowing shrinking to EUR 60 billion from their 2011 target of EUR 75 billion. In 2011, they met their target by November 3rd and remained active in the new issuance market. In 2010, EIB issued \$27 billion debt denominated in USD, accounting for 36% of total issuance. 2011 USD debt issuance for EIB now stands at \$32 billion. We expect to see around \$20 billion USD debt issuance from EIB in 2012 and \$3 billion net issuance.

<sup>2</sup> Province of Ontario has fiscal year from July to June. Therefore for year 2012, funding target and estimations are based on period through July 2011 to June 2012.

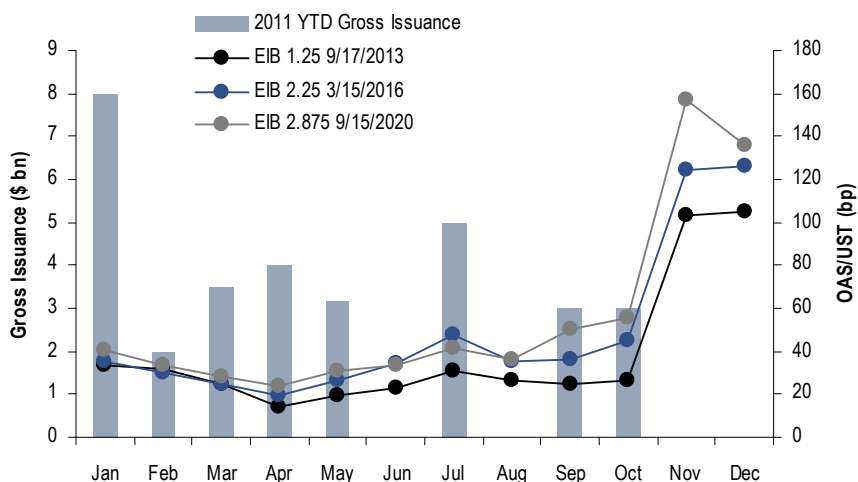
Figure 6. EIB Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

In 2011, EIB spreads widened dramatically in late November due to the crisis in Europe, despite the lack of issuance going into year-end.

Figure 7. 2011 YTD EIB USD Debt Gross Issuance and Benchmark Spreads



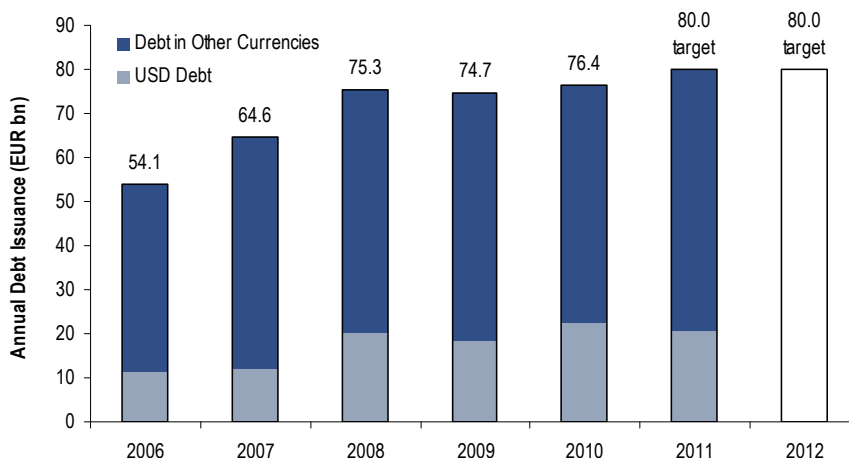
Source: Citi Investment Research and Analysis

## KFW

KFW has stated that it will continue its commitment to the German securitization market in 2012, with a special focus on supporting the securitization of SME loans.

As of the end of November 2011, KFW YTD funding volume stood at EUR 78.5 billion, up from the 2010 level of EUR 76.4 billion. 30% of the total funding in 2011 has been denominated in USD, a decline from 36% in 2010. In their outlook for 2012, they target a 2012 funding volume of approximately EUR 80 billion, the same as 2011. We expect approximately \$31 billion USD gross issuance from KFW in 2012 and \$16 billion in net issuance.

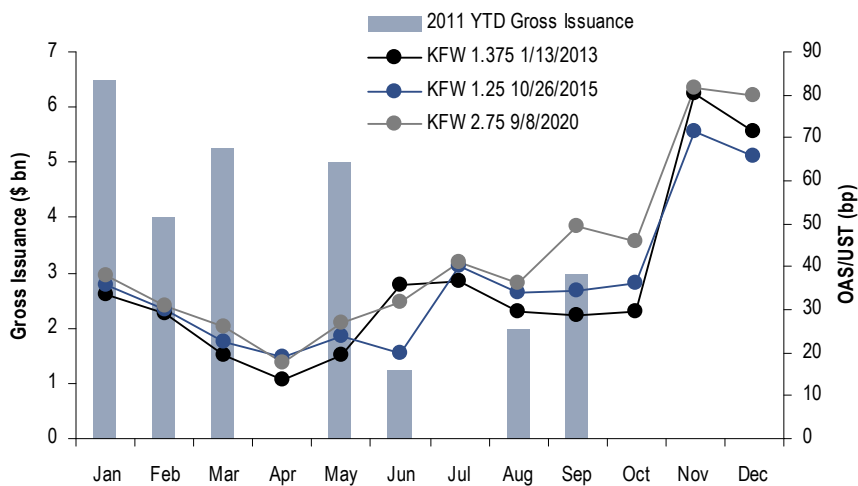
Figure 8. KFW Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

KFW was put on CreditWatch negative by S&P on 7 December to bring it into line with Federal Republic of Germany sovereign debt. Spreads widened in November and current market implied rating on KFW is on the edge between AAA and AA+.

Figure 9. 2011 YTD KFW USD Debt Gross Issuance and Benchmark Spreads



Source: Citi Investment Research and Analysis

## IBRD/IFC

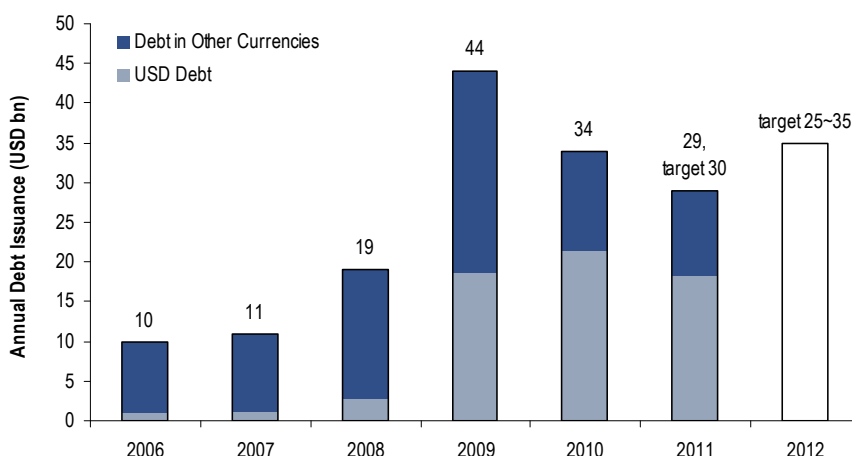
IBRD and IFC are both organizations of the World Bank. IBRD mainly provides financing to states while IFC is more focused on the private sector.

## IBRD

The funding target for IBRD in 2011 is \$30 billion. They target \$25 to \$35 billion of funding in 2012. In 2011, YTD total USD debt issuance has been \$18 billion (excluding non-USD issuance), down from their 2010 level of \$21 billion. Based on the trend, we expect to see approximately \$22 billion of USD debt issuance next year and \$10 to \$13 billion in net issuance.

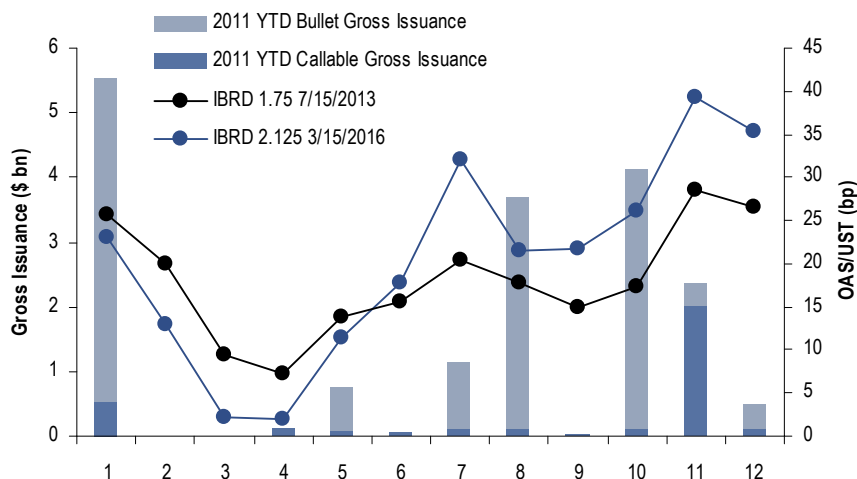
In 2011, besides \$15 billion of bullet issuance, IBRD also issued more than \$3 billion of callable bonds through the year including four bonds sized above \$500 million. In 2010, they also issued a few \$1 billion callables with one-year options and two- to three-year tenors. For investors looking into callable bonds, IBRD provides an opportunity to invest in names other than US agencies.

Figure 10. IBRD Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 11. 2011 YTD IBRD USD Debt Gross Issuance and Benchmark Spreads



Source: Citi Investment Research and Analysis

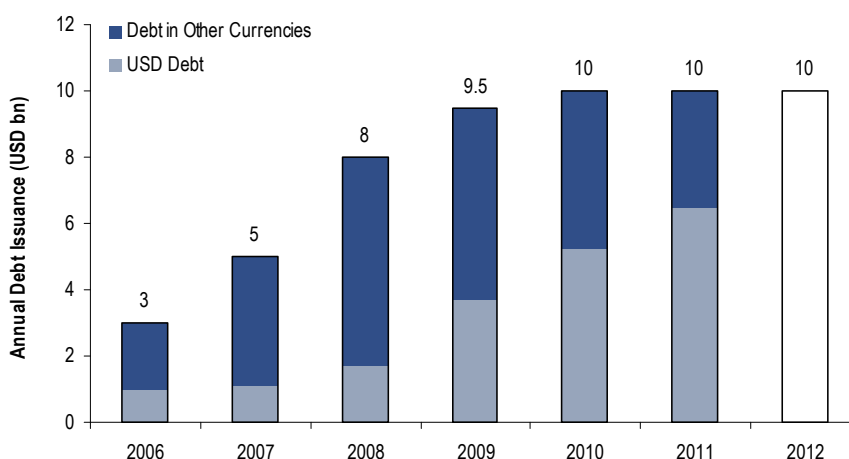


## IFC

IFC has a \$10 billion funding target in 2011, and 59% of the total has been denominated in USD. In 2012, their funding program target remains unchanged at \$10 billion. We would expect to see \$6 to \$7 billion USD issuance from IFC. Net issuance would be \$4 to \$5 billion.

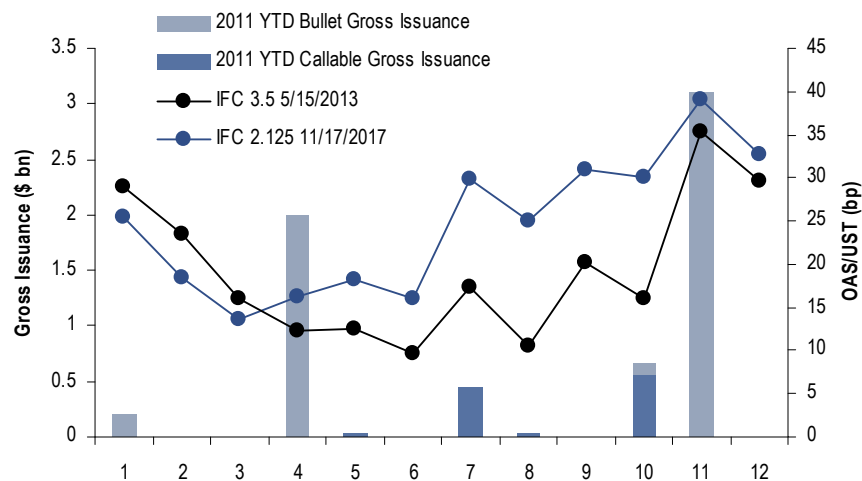
IFC 2011 YTD issuance has been \$6.5 billion (again excluding non-USD issuance), including approximately \$1 billion in callables. IFC benchmark issues typically have spreads wider than like-maturity IBRD issues, despite also being a member of the World Bank.

Figure 12. IFC Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 13. 2011 YTD IFC USD Debt Gross Issuance and Benchmark Spreads

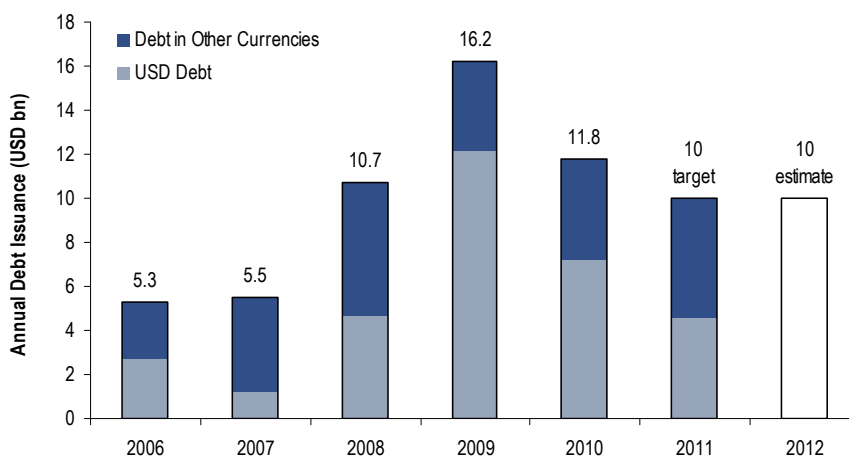


Source: Citi Investment Research and Analysis

## IADB

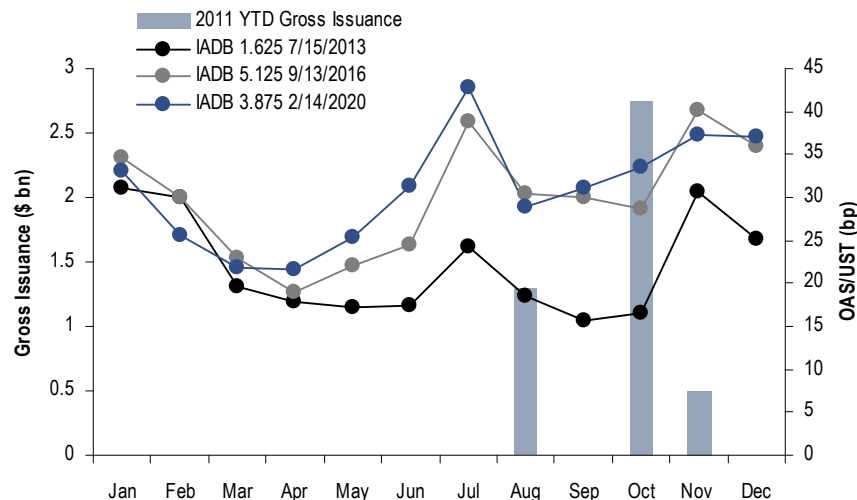
IADB debt is supported by highly-rated non-borrowing countries. 79.7% of non-borrower capital is from the US, Japan and Canada, and another 14% is equally distributed among France, Germany, Italy and Spain. Their 2011 funding target is \$8 - \$10 billion in ten different currencies, down from a 2010 target of \$11.7 billion. Their USD YTD gross issuance now stands at \$4.5 billion, \$3 billion less than the 2010 FY level. YTD net issuance is at -\$0.8 billion. Keeping their 2011 target level \$10 billion for next year, we would expect to see approximately \$5 billion new USD debt issuance from IADB in 2012 with a similar -\$0.8 billion in net issuance. They will issue one global benchmark USD bond per year. Their USD benchmark spreads remained tight, compared to similar Euro-based issuers.

Figure 14. IADB Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 15. 2011 YTD IADB USD Debt Gross Issuance and Benchmark Spreads

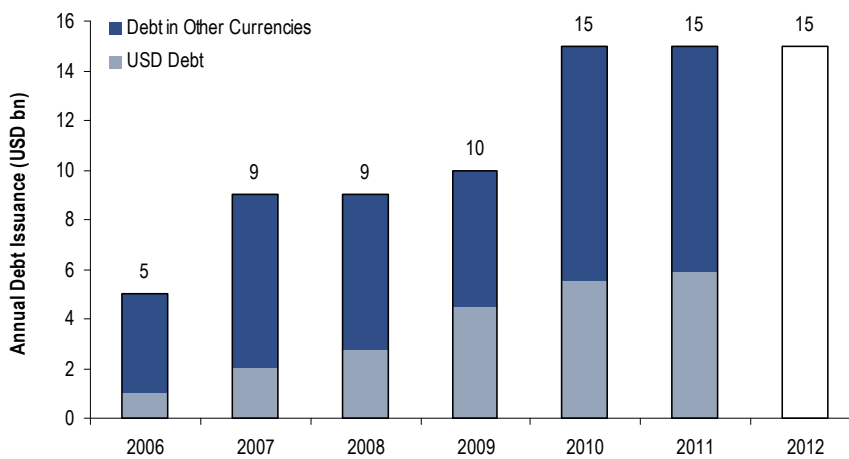


Source: Citi Investment Research and Analysis

## ADEV

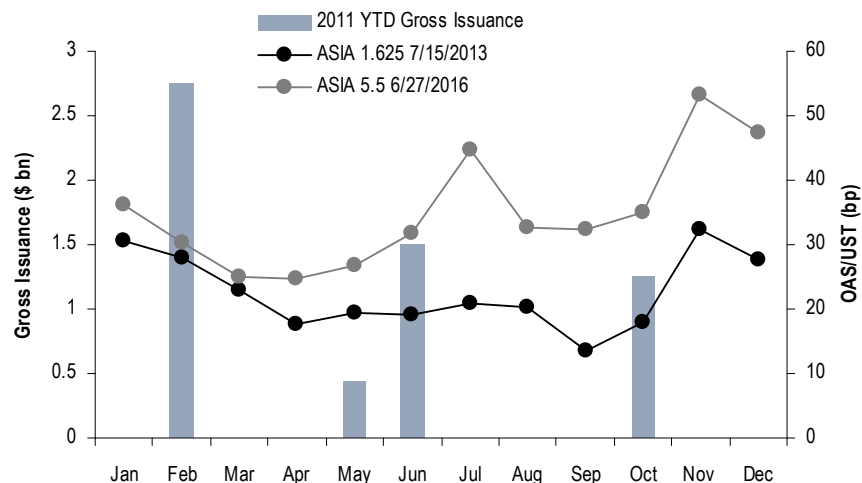
ADEV set their 2011 borrowing target to \$13~\$15 billion in nine different currencies, compared to their 2010 actual total borrowing of \$15 billion. They have consistently had \$5 to \$6 billion USD issuance each year since 2009. YTD ADEV has issued \$6 billion USD debt, exceeding their 2010 level of \$5.5 billion. If they keep the same level of \$15 billion in issuance in 2012, we would expect to see around \$6 billion new issuance from ADEV in USD and \$4.5 billion net issuance.

Figure 16. ADEV Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 17. 2011 YTD ASIA USD Debt Gross Issuance and Benchmark Spreads



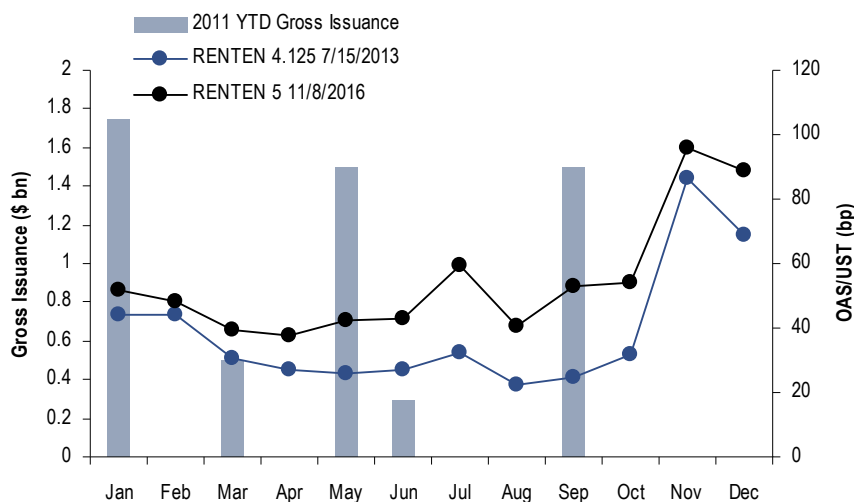
Source: Citi Investment Research and Analysis

## RENTEN

Rentenbank had a EUR 12 billion funding target for 2011, and the number has fallen to EUR 10 billion for 2012. Approximately 36% of the total debt issued was denominated in USD. Their 2011 actual YTD issuance is \$5.5 billion, around the

same level as in 2010. We expect to see approximately \$5 billion or slightly less USD gross issuance in 2012, and net issuance is likely to be flat to up \$1 billion.

Figure 18. 2011 YTD RENTEN USD Debt Gross Issuance and Benchmark Spreads

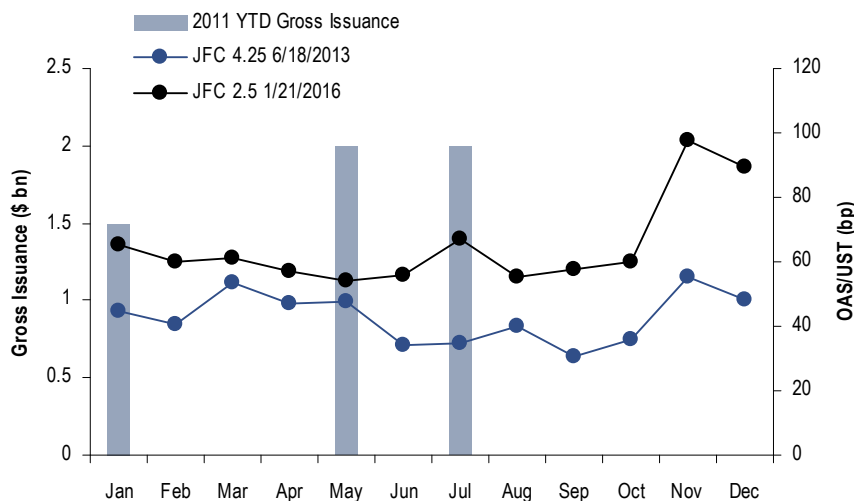


Source: Citi Investment Research and Analysis

## JFC

JFC issued \$5 to \$5.5 billion USD debt every year since 2009. They issued \$5.5 billion YTD with a JPY 640 billion funding target. History suggests they will retain their target for 2012 and have another \$5 to \$5.5 billion in new USD gross issuance. Net issuance would be approximately -\$1 billion.

Figure 19. 2011 YTD JFC USD Debt Gross Issuance and Benchmark Spreads

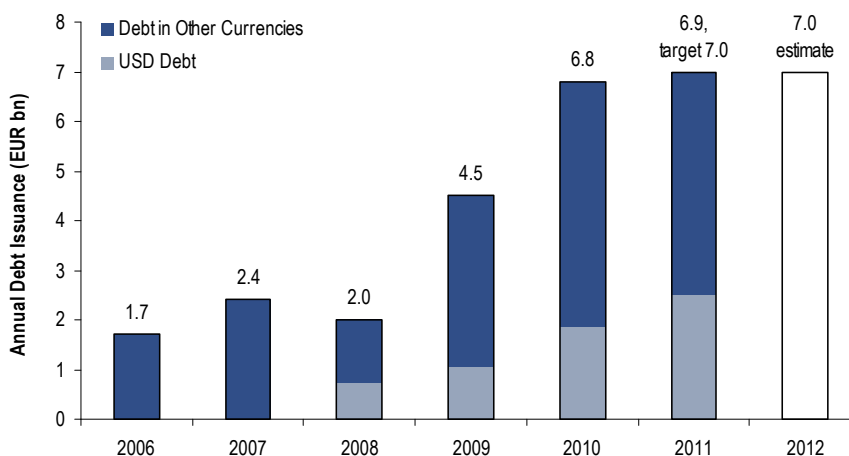


Source: Citi Investment Research and Analysis

## EBRD

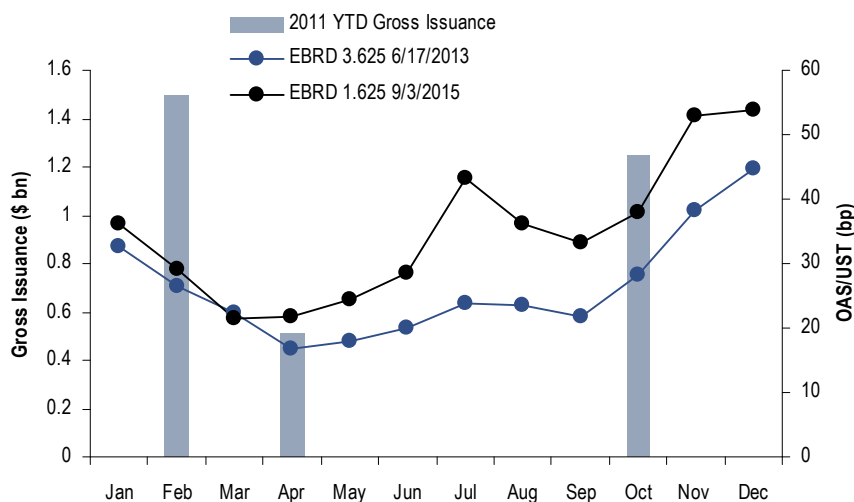
In 2011, EBRD set their funding target to EUR 7 billion, compared with EUR 6.8 billion actually issued in 2010. USD debt accounts for approximately 30% of the total debt issuance. 2011 YTD EBRD USD gross debt issuance is \$3 billion, growing from the 2010 level of \$2.5 billion. If EBRD were to retain their current funding level in 2012, we estimate USD gross issuance would also remain around \$3 billion. They have no USD debt maturing in 2012, so \$3 billion would also be the projection for net issuance in 2012.

Figure 20. EBRD Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 21. 2011 YTD EBRD USD Debt Gross Issuance and Benchmark Spreads

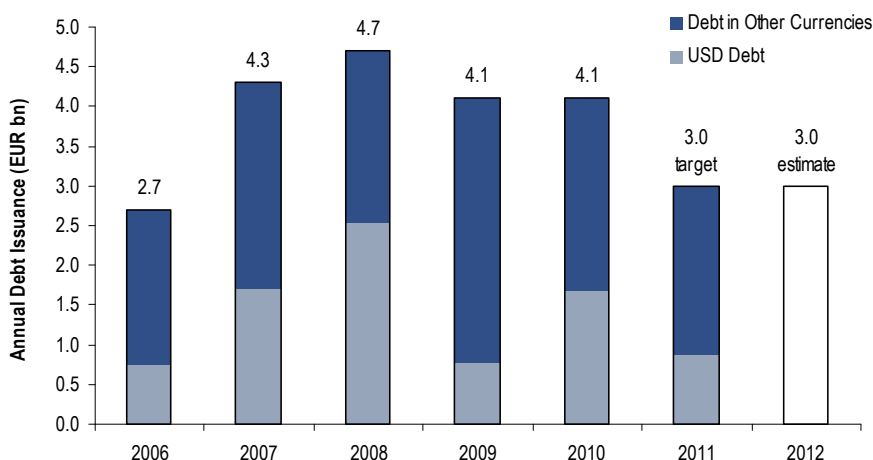


Source: Citi Investment Research and Analysis

## NIB

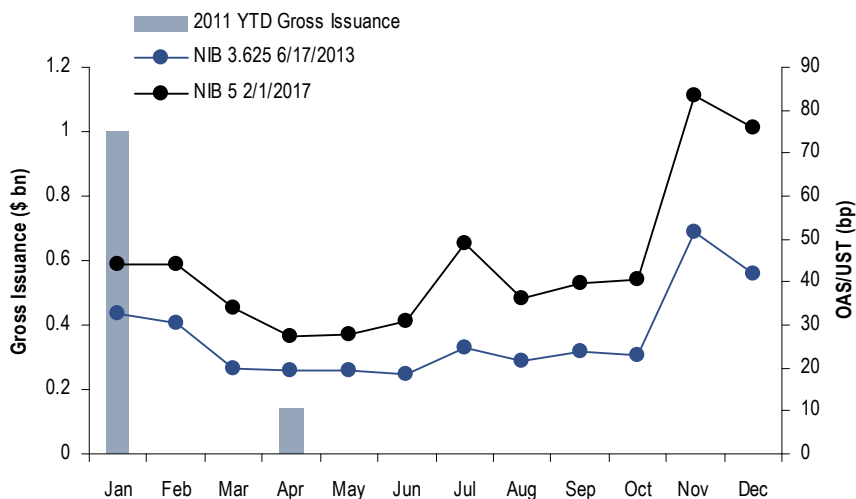
NIB's 2011 funding target is approximately EUR 3 billion, in line with previous years. Their actual 2011 USD debt YTD gross issuance stands at \$1 billion, down from \$2 billion in 2010. Assuming their funding outlook for 2012 stays at the same level, with around 30% of the total funding denominated in USD, we would expect one or two benchmarks totaling \$1 to \$2 billion. They had ~\$2 billion net issuance in USD in 2011. We estimate their net USD issuance in 2012 will be in line with gross.

Figure 22. NIB Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 23. 2011 YTD NIB USD Debt Gross Issuance and Benchmark Spreads



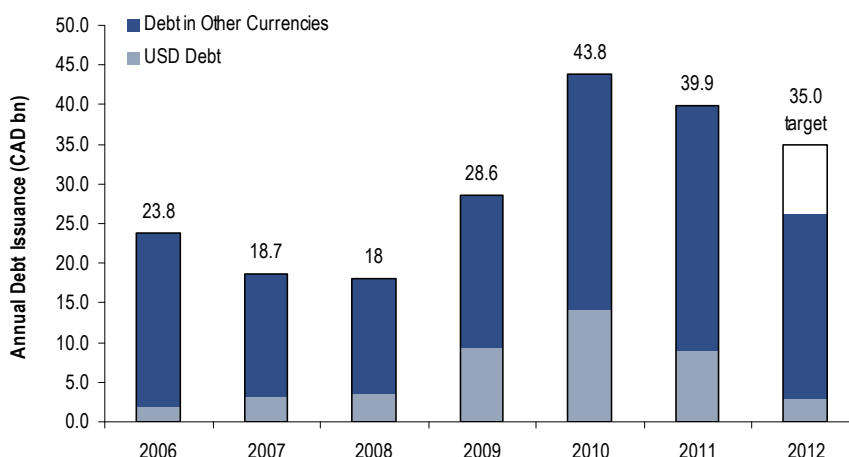
Source: Citi Investment Research and Analysis

## Ontario

The Province of Ontario has their fiscal year from July to June. For 2011-12, they have already issued CAD 26.2 billion out of their target of CAD 35 billion, of which \$3 billion was denominated in USD. Assuming they meet their target, we would

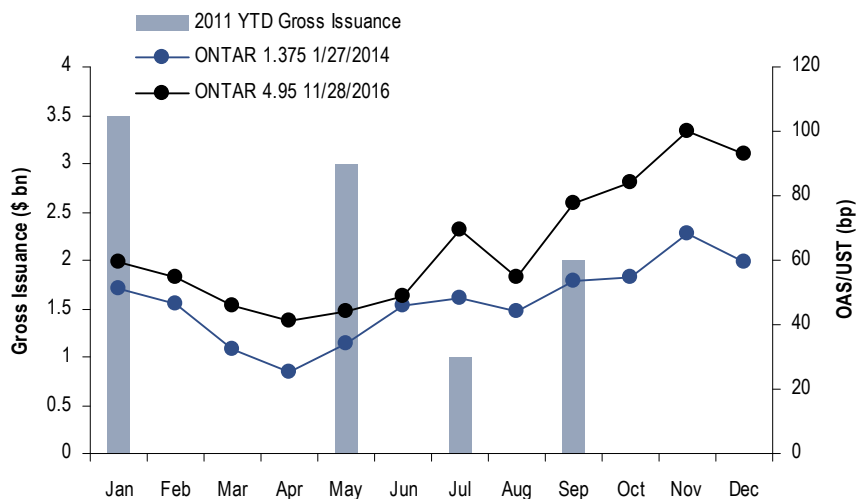
expect another CAD 9 billion through June 2012 with \$3 billion to \$4 billion in USD. We expect net USD issuance for Ontario of \$2 billion for fiscal year 2011-12.

Figure 24. ONTAR Debt Issuance History and 2012 Funding Target



Source: Citi Investment Research and Analysis

Figure 25. 2011 YTD ONTAR USD Debt Gross Issuance and Benchmark Spreads



Source: Citi Investment Research and Analysis

## Appendix A-1

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